

MEETING OF THE TEXAS WORKFORCE COMMISSION

June 23, 2020

TUESDAY, JUNE 23, 2020

CHAIRMAN DANIEL: The meeting is called to order. Mr. Trobman, has anyone signed up for public [unintelligible]? Thank you very much. Good morning, Ms. Miller.

CHAIRMAN DANIEL: Thank you. This brings us to the end of Agenda Items Three through Seven. Let's pause for a few moments to reset for the rest of the meeting. The meeting is back in session. This is Agenda Item Eight, discussion, consideration and possible action regarding rules pertaining to the Emergency Unemployment Insurance Stabilization and Access Act of 2020 and the Coronavirus Aid, Relief and Economic Security Act (40 Texas Administrative Code Chapter 815).

JASON STALINSKY: Good morning, Chairman

Daniel, Commissioner Alvarez, Commissioner Demerson and Mr.

Serna. For the record, I'm Jason Stalinsky with Policy Planning and Prosecutions. For you today is a policy concept to amend the Chapter 815 unemployment insurance rules in response to Covid-19. On April 14th and 28th of this year the commission undertook emergency rulemaking--

CHAIRMAN DANIEL: Jason.

JASON STALINSKY: Yes.

CHAIRMAN DANIEL: Hold on just a second.

JASON STALINSKY: Sure.

CHAIRMAN DANIEL: You guys got any more volume over there? Okay.

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JASON STALINSKY: All right. On April 14th and 28th of this year the commission undertook emergency rulemaking to address both the Emergency Unemployment Insurance Stabilization and Access Act or UISA and the CARES Act. emergency rules were founded to be conforming by USDOL and continue to be necessary. However, without commission action these emergency rules will expire before permanent rulemaking can be achieved. Therefore, to allow adequate time for permanent rulemaking, staff requests the commission approve the renewal of both sets of emergency rules for 60 days and direct staff to file appropriate notices of these actions. Staff also requests the commission to vote to withdraw both sets of emergency rules at the time the permanent rules take effect and direct staff to take appropriate action to effectuate this vote. Staff also seeks approval to move forward developing the proposed permanent rules. These rules would entail making the emergency rules permanent with a few minor modifications to make them more generally applicable and easier to understand. rules would additionally create a new subchapter G for the CARES Act and address the areas of appeals, overpayments and fraud. As the result, today's staff seeks two votes. The first is for the commission to vote to renew both sets of emergency rules for 60 days to withdraw both sets of emergency rules at the time

1 permanent rules take effect and direct staff to take appropriate action to effectuate this vote. The second is approval to move 2 3 forward with developing the proposed rules as outlined by the 4 policy concept. With that, I am available for any questions you 5 may have. 6 CHAIRMAN DANIEL: Thoughts or questions? 7 JULIAN ALVAREZ III: No questions on either 8 on. 9 AARON DEMERSON: None here. 10 CHAIRMAN DANIEL: Is there a motion? 11 JULIAN ALVAREZ III: Chairman, on the first 12 one I move that we renew both sets of emergency rules for 60 13 days and withdraw both sets of emergency rules when the 14 permanent rules take effect. I also ask staff to file 15 appropriate notices and take necessary actions to effectuate 16 this vote. 17 AARON DEMERSON: Second the motion. 18 CHAIRMAN DANIEL: Moved and seconded. 19 We're unanimous. 20 JULIAN ALVAREZ III: Chairman, for the 21 second one I move that we approve the staff to develop proposed 22 rules as outlined in the policy concept as discussed. 23 AARON DEMERSON: Second. 24 CHAIRMAN DANIEL: It's been moved and 25 seconded. We're unanimous. Thank you.

JASON STALINSKY: Thank you very much, commissioners.

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CHAIRMAN DANIEL: This is Agenda Item Nine, discussion, consideration and possible action on petitions for emergency adoption of unemployment insurance rules on suitable work and good cause for leaving work.

CARRIE MILLS: Good morning, Chairman Daniel, Commissioner Alvarez, Commissioner Demerson and Mr. Serna. I'm Carrie Mills with the Office of General Counsel. Two petitions for adoption of emergency unemployment rules were received by the Office of General Counsel on April 29th, 2020 in response to Covid-19. The petitions were submitted by interested parties under Title 40, Section 800.254 of the Texas Administrative Code. One petition was submitted by the United Steel Workers and the other was submitted by the Center for Public Policy Priorities and 10 other entities. The deadline for the commission's final decision on the petition is June 28, 2020. Today Jonathan Lewis from the Center for Public Policy Priorities and Rene Lara from Texas AFL-CIO will present the petitions which are substantively identical. When I announce your name, please introduce yourself and who you represent for the record. Jonathan Lewis.

JONATHAN LEWIS: Yes. Hello, my name is

Jonathan Lewis. I'm a senior policy analyst at Every Texan,

which was formerly the Center for Public Policy Priorities. And

Every Texan is an organization that advocates for policies that will allow all Texans to thrive. I wanted to thank you for the opportunity to speak today on these concerns. We think these are very important issues that are impacting tons of Texans across the state. So, the polices of TWC always play a critical role in the stability of hardworking Texans across the state. However, in these times policies of TWC become exponentially more critical, not only because of the impact on households, but for the recovery of our state's economy as a whole. As you saw with last week's state unemployment numbers Texas is still experiencing record high numbers of unemployment at 12%. Just yesterday Greg Abbott held a press conference addressing the concerning rise in Covid-19 cases where he stressed the importance of distancing, wearing masks and other safety precautions. These factors make the policies of this agency at this time more critical than ever. So, I wanted to first thank you, the staff at TWC and the commissioners, for providing more clear guidance for workers on June 16th regarding who's exempt from the return to work policies. And Texans need this kind of clarity to understand these complicated policies. However, we still have concerns from our petition that we feel have not been addressed. So, these include workplace safety concerns, and this is not just a concern for those that are higher risk due to age or other health factors. But we know that as we try to get businesses back open we must keep the health and safety of both

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workers and customers at the forefront of our policymaking or risk being worse off in our recovery efforts. Even if in practice TWC would allow for a worker to not return to work where a business is not following local jurisdiction mask quidelines or other safety measures, not having clear quidelines will leave many feeling forced to decide between their health and safety or their paycheck. TWC staff response to our concerns about workplace safety mentioned that the governor has adequately addressed what workplace safety should look like in his report to open Texas. However, the guidelines read as recommendations and do give Texans a clear sense of what is acceptable in regards to returning to work. Again, we urge the TWC to make it clear to claimants through an official rule or at a minimum clear language on TWC's website that they should not feel forced into an unsafe work environment. This policy's only going to cause the spread of the virus to get exponentially worse. The second piece I wanted to address here, read in our petition, was around voluntary quit. Currently, claimants are only covered to voluntarily leave a job due to the health of themselves or a minor child. These limited circumstances do not adequately cover the needs of households, especially during this pandemic. Workers still need to be able to care for their parents, adult children, partners or others who they have main caregiving duties for. TWC's past recommendation mentioned that the Pandemic Unemployment Assistance is available for those who

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voluntarily quit for reasons that fall offside those that are currently allowed by the state traditional UI program. However, PUA has lower benefits than the state UI and those working in jobs that pay into the state UI trust fund should be eligible for that higher benefit. Additionally, relying on PUA to cover those that fall outside of those reasons for state voluntary quit, we have concerns that PUA is not actually being accessed widely in Texas as we would expect it to be. The Department of Labor's latest numbers show that PUA continued cases in Texas was around \$184,000 for the week ending in May 30th while other states with smaller general populations have significantly higher numbers of PUA. For example, Michigan's continued case load number for the same time period was over a million. So, we have severe concerns about, you know, the accessibility of the program in general, but especially for those that have to voluntary quit and may be relying on this if TWC does not make a change to these rules. So, we would ask you to really reconsider, you know, this critical benefit and why people are not receiving PUA, you know, when they may be eligible for it. And also consider those that have been paying into the state UI system should also be eligible for the benefits that are provided in that system. So, in closing I would ask you to consider the impact that these changes have on households that have been struggling to cover basic needs during this time. we do not ensure that Texans have these resources, we risk

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slowing our state's economic recovery. I know TWC may not see itself an agency making public health policy, but these rules around worker safety are critical to our response to Covid-19 and slowing its spread. I would like to make these changes to really improve and ensure that the livelihood of Texas is taken care of in these critical times. So again, thank you for the opportunity to speak and I really hope that you would consider our request in the petition.

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CARRIE MILLS: Rene Lara?

RENE LARA: Hello, my name is Rene Lara with the Texas AFL-CIO. I'm the legislative director. And I want to first thank the commissioners, Chairman Daniel, Commissioner Alvarez and Demerson, Mr. Serna for the opportunity to provide their testimony virtually, and we will follow up with a written copy as well. But just to summarize the points we want to make for those of us who are not familiar with the AFL-CIO we are federation of labor unions, affiliated labor unions around the state in both the public sector and the private sector. From the very beginning of the pandemic, Covid-19 and the ensuing mass layoffs and furloughs, the AFL-CIO we've advocated for worker safety and the continuance of unemployment benefits. We want to thank the commission for pushing out the billions of dollars in aid to millions of people and the families that they support and especially the staff at the commission working so hard to do this. And we know there are

many problems that we need to address, a lot of people who could get through, et cetera. And of course, that's an ongoing story. But our position is that Texans should not feel pressured into working in unsafe conditions due to exposure to the deadly virus Covid-19. We signed up in support of the proposed rules that Jonathan just mentioned that you all laid out under Item Number Nine for suitable work and good cause for leaving work. proposed rules outline high risk factors for which an individual may refuse otherwise suitable work. And these factors that are proposed include failure of the employer to provide safe working conditions. And I think that's kind of the focal point we're, you know, talking about today. Because we are aware that you've issued guidelines last week officially. Although they are not rules, they all do include high risk factors as well for which claimants may refuse suitable work. And you sent out an email following that as well. I think it came out yesterday. Our position is that the quidelines should be adopted as official rules and that they should acknowledge that every Texas worker faces a high risk of contracting the virus if their workplace fails to provide adequate supplies and safe facilities and working conditions, specifically such as face masks and physical distancing. In fact, now that face masks may be required in places of business with the governor's blessing, the commission rules we feel ought to acknowledge their importance in meeting the safety standards for returning to suitable work. We also

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support the good cause for voluntarily leaving work provisions in the proposed rules, but I would highlight that these also include the failure of he employer to provide a safe workplace for the employee. Jonathan also mentioned, and we also emphasized, that this has become of urgent concern because of the millions of Texans impacted. And I would add that it is also an urgent concern because the commission has declared that you plan to reinstitute work search rules to require claimants to be able and available for suitable work. We strongly urge you not to execute your plant to reinstitute the work search requirement. We Texans will work the first chance they get if they feel safe. We know this because we were at full employment right before the pandemic hit at 3.5% in February. And so, we feel that it's a silly burden to impose on the employees and the employers for people to have to comply with this work search requirement. And finally, in regards to the 530,000 or so positions that are set to be available to be filled, we have a question. Has this number been audited in any way? Are all of these positions truly currently still available? And even if they are, we Texans have suffered 2.5 million job losses, and so this could mean that at least two million unemployed Texans will be undergoing unnecessary work searches. And so, we hope that you don't move forward with that requirement. Thank you for your consideration and listening to our concerns. And I'm willing to answer any questions you may have.

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CARRIE MILLS: Now Chris Oakley, Director of Unemployment Insurance Policy, will present the Unemployment Insurance Division's recommendation on the petition.

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CHRIS OAKLEY: Good morning, Chairman, commissioners, Mr. Serna. Can you hear me?

AARON DEMERSON: Mic on?

CHRIS OAKLEY: Should be on. Can you hear me okay? I'll speak a little bit louder. The petitions in this matter were forwarded to the UI Division on April 29, 2000 Because the petitions are substantially identical, they have been addressed together. The petitioners request two rules be approved on an emergency basis, one that adds additional Covid-19 related scenarios to the suitable work factors listed in the Texas Unemployment Compensation Act, Section 207.008, and another that defines and expands good cause under the voluntary leaving statute of 207.045. The petitioners primarily base the request on the need to provide clarity to Texans during the Covid-19 pandemic. Although the UI Division shares the general concern of the petitioners, we believe that current state law, rules and precedents when combined with the recently enacted federal programs sufficiently provide that clarity without need for additional rulemaking. In response to the requested suitable work rule, the UI Division stresses that each claim for unemployment benefits is evaluated on a case by case basis. However, within the framework of existing state law, rule,

precedent and the federal programs enacted in response to Covid-19, operational guidelines released by both the governor and the TWC publicized reasons benefits would be granted if the individual refused work. The guidelines are at high risk: people 65 years or older and/or people with medical issues are at a higher risk from getting very sick from Covid-19. Household member at high risk: people 65 years or older are at a higher risk of getting very sick from Covid-19. Diagnosed with Covid-19: the individual has tested positive for Covid-19 by a source authorized by the state of Texas and has not recovered. Family member with Covid-19: anybody in the household has tested positive for Covid-19 by a source authorized by the state of Texas and is not recovered and 14 days have not yet passed. Quarantined: individual is currently in 14-day quarantine due to close contact exposure to Covid-19. And childcare: child's school or daycare is closed and no reasonable alternatives are available. And Mr. Lara and Mr. Lewis just responded and both of them brought up workplace safety as an issue. And the UI Division believes that the existing language of Section 207.008 covers that issue and Covid-19 related reasons regarding suitable work without the need for additional rules. 207.008 requires that the commission consider, among other things, the degree of risk involved to the individual's health, safety and morals at the place of performance of the work, and also the individual's physical fitness. 207.045G1 also may allow

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unemployment benefits when an individual returns to work for less than four weeks in a job to be found unsuitable under 207.008. Finally, the federal program Pandemic Unemployment Assistance or PUA is available as a safety net for those who may not qualify for regular unemployment insurance but have been directly affected by Covid-19. I know Mr. Lewis just responded that he was concerned about the administration of that program and I would assure the commissioners, the Chairman and the petitioners that the UI Division is administering this program fairly and on a case by case basis. With regard to the good cause rule, the UI Division first points out that although the petitioners include 207.053 in their rationale for the requested rule, this section of law is not applicable to the requested rule, because 207.053 has no good cause provision in it. Also, this section only applies to the limited situation where an individual quits rather than provide care to someone with Covid-Furthermore, the rule requested by the petitioners, while good intentioned as it may be, attempts to expand on 207.045's limitation that good cause must be connected with the work. rule cannot legally undermine the meaning of an existing Simply put, the exceptions proposed by the petitioners require lawmaking, not rulemaking. Also, the existing language of 207.045 contains exceptions that may cover individuals dealing with Covid-19. And for those that may not be covered by state unemployment insurance, again the federal PUA program

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provides that safety net through the payment of federal benefits to those who must quit a job as a direct result of Covid-19. In conclusion, the UI Division shares the petitioner's concerns for Texans in need due to Covid-19, but those concerns have already been addressed without need for the requested rules. Therefore, the UI Division recommends that both petitions be denied and rulemaking in this case not be initiated. I'm happy to answer any questions you may have regarding our recommendation.

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CHAIRMAN DANIEL: Comments or questions?

I do have some JULIAN ALVAREZ III: comments, Chairman, if that's okay. First of all, Mr. Oakley and Ms. Mills, thank you for bringing this forth, and I appreciate your comments. First of all, I would like to thank the petitioners for bringing their concerns before us and highlighting these matters. I would also like to thank Jonathan Lewis from the Center for Public Policy Priorities and Rene Lara from the Texas AFL-CIO for their comments this morning. Although I share the concerns raised by the petitioners, I do not believe the rules as presented provide the best options for addressing the issues at hand. Instead, I prefer staff to initiate rulemaking proceedings and develop modified rules in accordance with actions taken by the commission in the past months to address this emergency. Regarding suitable work, I would like staff to look to language the commission adopted recently on June 16, 2020 regarding suitable work due to the

impact of Covid-19 in initiating rulemaking proceeds. Through the formal rulemaking process, employers, claimants and other interested parties would have the opportunity to provide the commission with comments on these potential rules. Regarding good cause for voluntary leaving, the proposed rules would broaden the scope beyond those found in Section 207.045A of the Texas Unemployment Compensation Act or broaden the exceptions into statutes. Currently, Section 207.045D1 provides protection to individuals who leave employment due to their own illness or that minor child. I request staff to look into possibilities of protecting individuals who must suspend work due to Covid-19 related illness in their household, beyond that or their personal illness, or the illness of their minor child. So, thank you. Those are my comments, Chairman.

CHAIRMAN DANIEL: Commissioner?

AARON DEMERSON: Hear me out. Let me, first of all, say thanks to Rene and Jonathan for bringing the request forward and we encourage them to continue to do that, however I appreciate staff's thorough looking into this situation and any other information that may be coming forward we look forward to receiving that. And so, Commissioner Alvarez mentioned a number of items here and I'd love to have that further discussed. I'm not sure if we need to do any rulemaking along that line, but further discussion is something I would like to see before we even move into any rulemaking processes.

CHAIRMAN DANIEL: I too commend Mr. Lewis and Mr. Lara for their comments today. It does raise a good issue, and I do agree with UI staff in the sense that I believe these issues have been addressed through current statute, current rule and then some commission actions that have been taken recently. I don't exactly align with Commissioner Alvarez on this issue in terms of I don't think we need additional rulemaking. However, I'm not too far off of his position which is my recommendation to the staff was going to be to continue to monitor this situation on a regular basis and allow this commission to move quickly should we need to take action to protect Texans from whatever the situation may be. And so, you know, there's I think a lot of general agreement here among the commission today. I think we may diverge on some certain parts of that and that's okay. I think that just adds to the debate. But again, I think that I'll use the word petitioners, 'cause there's more than one. I sincerely appreciate petitioners bringing this to the commission's attention. I think it's certainly worthwhile of conversation. It's a conversation we've been having on an ongoing basis, and so I think it very appropriate to have this opportunity to really talk through this issue and understand where the commission and the staff are in terms of implementing this provision. If there's no further comments or questions I do think we need to take action on this

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today due to the timeframes that are facing us. Are there any motions?

JULIAN ALVAREZ III: Yes, Chairman. I have a modified motion. Due to the two petitioners of emergency rulemaking received April 29th of 2020 I move that pursuant to 40 Texas Administrative Code Section 800.255 we initiate rulemaking proceedings and direct staff to bring a modified approach establishing suitable work rules in accordance with language previously adopted as guidance on June 16, 2020 to the commission for consideration.

CHAIRMAN DANIEL: We would need a second to consider that motion.

that we've had, the interest in providing any rulemaking at this time is not anything that I'm interested in. I'd like to have further discussion. So, unless I'm reading the motion wrong I don't want to proceed to any rulemaking. I think we've addressed a number of the issues. Staff's addressed a number of the issues that are there and further discussion may end up, as you mentioned Mr. Chair, in rulemaking at some point. But right now I don't think we're there.

CHAIRMAN DANIEL: Okay. Let's don't abandon the spirit of Commissioner Alvarez's motion. So, I'm going to make a procedural motion here, because we need to do that. And then, I don't want to just cut off discussion on

1 Commissioner Alvarez's motion. I think my motion will make the 2 gist of his motion continue to be germane for discussion. My 3 motion would be as follows. I move to deny petitioners' request 4 for emergency rules. 5 AARON DEMERSON: Second. CHAIRMAN DANIEL: It's been moved and 6 7 seconded to deny petitioners' request for emergency rules. Ι'm 8 voting aye. 9 AARON DEMERSON: 10 JULIAN ALVAREZ III: If I may have a minute 11 with my counsel real quick. 12 CHAIRMAN DANIEL: Please. 13 JULIAN ALVAREZ III: Thank you Chairman and 14 Commissioner. My vote is to abstain from this particular motion 15 that you just referenced. So, I'm abstaining. 16 CHAIRMAN DANIEL: Thank you, Commissioner 17 So, the motion will carry with the majority vote. 18 This is a motion to deny petitioners' request for emergency 19 rules. The basis for the denial which was just drawn from the 20 discussion that we had is that the commission in denying this 21 request for emergency rules believes that the appropriate 22 measures are in place to afford those protections. 23 emergency rules are not necessary in this case. I do think the 24 substance of Commissioner Alvarez's motion is still germane to

our discussion and would like to explore through that. Because

I think he's onto a thread here that we should probably continue to work along, which is my interest in your motion would be to not immediately being rulemaking on the part of staff but have staff come back quickly and talk through where we may see any unintended consequences and actions that we've already taken, statutes that we believe afford protections and then various commission actions that we've taken through the Covid-19 situation. So, rather than immediately proceed to rulemaking, my interest would be for staff to give this a thorough top to bottom review, understand whether or not we feel like there needs to be additional measures put in place due to federal changes or anything that may be occurring and to get a report, perhaps at the next commission meeting, understanding our belief that everything's in place. But if we need to do something additional, we should do that. That doesn't exactly get to where you want to go, Commissioner Alvarez, but I think it gets us to a point where we can have a discussion about any rulemaking that we need to take.

JULIAN ALVAREZ III: I just want to remind everyone that the rulemaking process should be approved by the commission and, you know, I appreciate the comments you made, Chairman. So, that was my attempt here, again. And I appreciate the two individuals that provided us with some remarks today. And again, I just want to keep in mind June 16th

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of 2020 we took action on the six factors and putting them into rule. So, please consider that as we move on.

CHAIRMAN DANIEL: In light of the vote that we just took on denying the petitioners' request for emergency rules and the need for us to continue this discussion, if there's no objection by any member of this commission I would instruct staff to be prepared at the next commission meeting to report to us on this issue to affirm that our belief that all the protections are in place are indeed in place and to make any recommendations that they see may be necessary for future rulemaking.

AARON DEMERSON: I think that's very appropriate that staff look at what's been presented and if there's anything else out of that that's for the good of us and employers, the employees here in Texas we ask them to do exactly that.

CHAIRMAN DANIEL: Thank you. We need to move to Agenda Item 10, discussion, consideration and possible action regarding fiscal year 2019 financial statements by career schools and colleges.

KERRY BALLAST: Good morning,

commissioners. Can you hear me?

CHAIRMAN DANIEL: Just barely.

KERRY BALLAST: I'll turn up my volume.

How's that?

CHAIRMAN DANIEL: That's much better.

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KERRY BALLAST: Okay, good morning. It's good to see you. This is Kerry Ballast, Workforce Development Division. I bring to you today an item regarding career schools and financial reporting requirements. Texas Education Code Chapter 132 requires the Texas Workforce Commission to ensure that career schools and colleges are financially sound. To that end, TWC Chapter 807, career schools and college rules, sets the final requirements for financial reporting. Financial reports are due no later than 180 days after the school's designated fiscal year end date. For most career schools the fiscal year end date is December 31, which means that financial statements must be submitted by June 30^{th} of the next year. As a result of the Covid-19 pandemic and the measures put in place to ensure public safety, some career schools and colleges have been impacted in their abilities to meet the financial reporting requirements deadline of June 30th of this year. Career school staff seeks direction on the following action to assist career schools and colleges as they resume operations. Staff asks that the commission grant a 90 calendar day financial reporting extension for career schools and colleges with a fiscal year end date of December 31, 2019. The 90-day extension will be applied to the original June 30, 2020 due date making the new FY19 financial statement due date September 28, 2020. That is all. I'm happy to answer any questions that you have.

1	CHAIRMAN DANIEL: Comments or questions?
2	JULIAN ALVAREZ III: No, Chairman.
3	AARON DEMERSON: None, here.
4	CHAIRMAN DANIEL: Just I want to ask one
5	clarifying question if I could.
6	KERRY BALLAST: Yes, sir.
7	CHAIRMAN DANIEL: So, this provision that
8	we're discussing right now really is just dealing with the
9	financial report that would typically be due end of June. We're
10	pushing that out to the end of September.
11	KERRY BALLAST: Yes.
12	CHAIRMAN DANIEL: Nothing else in here
13	would impact the prescribed renewal process for schools under
14	this section.
15	KERRY BALLAST: No, sir. Just simply
16	meeting this deadline.
17	CHAIRMAN DANIEL: Yeah, so it really is
18	just the movement of the deadline.
19	KERRY BALLAST: Yes, sir.
20	CHAIRMAN DANIEL: Okay, thank you. Any
21	other questions or comments?
22	JULIAN ALVAREZ III: No, Chairman.
23	CHAIRMAN DANIEL: Do we have a motion
24	
24	today?

1 JULIAN ALVAREZ III: I move that we grant a 2 90-day calendar day financial reporting extension for career 3 schools and colleges with a fiscal year ending on December 31, 4 2020 as discussed by staff. 5 AARON DEMERSON: Second the motion. 6 CHAIRMAN DANIEL: Can you read that motion 7 back to me one more time? 8 JULIAN ALVAREZ III: Yes, Chairman. I move 9 that we grant a 90-day calendar fiscal reporting extension for 10 career schools and colleges with a fiscal year ending on 11 December 31^{st} of 2020 as discussed by staff. 12 CHAIRMAN DANIEL: So, Commissioner Alvarez, 13 if I can ask a clarifying question on the motion. I believe 14 that this would be for the fiscal year ending 2019, that there's 15 a lag in reporting for our review purposes. 16 JULIAN ALVAREZ III: Okay. Chairman, thank 17 you for bringing that to my attention. If I may make my motion 18 again with the correction noted. 19 CHAIRMAN DANIEL: Please. 20 JULIAN ALVAREZ III: I move that we grant a 21 90 calendar day financial reporting extension for career schools 22 and colleges with a fiscal year ending on December 31, 2019 as 23 discussed by staff.

AARON DEMERSON: I second that motion.

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CHAIRMAN DANIEL: It's been moved and seconded. We're unanimous.

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JULIAN ALVAREZ III: Thank you, Chairman.

CHAIRMAN DANIEL: Thank you very much,

Commissioner Alvarez. This is Item 11, discussion,

consideration and possible action regarding a policy concept on

general administrative rules, 40 TAC Chapter 800, related to

Senate Bill 1055, Workforce Diploma Pilot Program.

KERRY BALLAST: Good morning again, commissioners, Mr. Serna. Kerry Ballast, Workforce Development Division. Senate Bill 1055 of the 86th Texas Legislature added new Chapter 317 to the Texas Labor Code requiring the Texas Workforce Commission in consultation with the Texas Education Agency to create and administer a Workforce Diploma Pilot As outlined in Chapter 317, the program will allow Program. eligible high school diploma-granting entities to be reimbursed for helping adult students obtain high school diplomas and industry-recognized credentials and develop technical career readiness and employability skills. Senate Bill 1055 stipulates that TWC develop rules in the implementation of this program. Because staff will be implementing this program as the rules are developed, this policy concept will be posted to the Texas Register for a 30-day comment period. Staff seeks direction on creation of a new subchapter in Chapter 800, Workforce Diploma Reimbursement Program, to outline the application process to

become a qualified provider, to describe the minimum performance standards for qualified providers and to develop formulas to make the appropriate calculations to determine graduation rate and program cost per graduate. Those are all my remarks. I'm happy to answer any questions you have.

CHAIRMAN DANIEL: Questions or comments?

JULIAN ALVAREZ III: I do have some

questions. First of all, I appreciate the conversations that

I've had with the Texas Association of Businesses, specifically

regarding 1055, and I also appreciate the senator bringing this

forth. Kerry, the only question that I have, and this is

discussions that I've had with the groups that I've just

referenced, would inmates be eligible to participate in this

high school and industry-recognized credential? Would inmates

make it into transition? And if you need clarification I'd be

more than happy to provide you with that.

it. We have discussed the possibility of a program such as this being present in one of our correctional facilities and feel that it is possible if we had a provider such as a Wyndham School District or another provider who works with adults in obtaining a school diploma make application to become a qualified provider. We do see that this could be present in a reentry program or in a correctional facility itself.

1 JULIAN ALVAREZ III: So, if I may ask for 2 that to be noted that you are having further discussions 3 allowing individuals that are transitioning, those that have 4 been inmates transitioning out to civilian life, that we provide 5 this. Further discussion with the commissioners would probably be appropriate. I do know of two facilities that I have 6 7 visited, Elite College Incarceration Center, which is also 8 involved with Wyndham and Huntsville. And then of course, the 9 women's prison who has a program in Lockhart. If you need any 10 assistance, we'd be more than happy to provide you with that. 11 But wanted to thank you for the report and for certainly into 12 looking out after this population. 13 KERRY BALLAST: It's our pleasure. Thank 14 you, sir. 15 CHAIRMAN DANIEL: Other comments or 16 questions. 17 AARON DEMERSON: None here. 18 CHAIRMAN DANIEL: None. Do we have any 19 motions? 20 JULIAN ALVAREZ III: I move that we approve 21 the policy concept for the creation of a new subchapter in 22 Chapter 800, Workforce Development, correction, Workforce 23 Diploma Reimbursement Program as discussed by staff.

AARON DEMERSON: Second.

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CHAIRMAN DANIEL: It's been moved and seconded. We're unanimous. Let's move to Agenda Item 12, discussion, consideration and possible action regarding policy concepts on Texas Industry-Recognized Apprenticeship Programs

Grant Program under Chapter 302, Subchapter I of the Texas Labor Code.

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KERRY BALLAST: And good morning again. Kerry Ballast, Workforce Development Division. House Bill 2784 of the 86th Texas Legislature amended Chapter 302 of the Texas Labor Code by adding Subchapter I and creating the Texas Industry-Recognized Apprenticeship Programs Grant Program. The program is intended to address Texas's immediate industrial workforce needs resulting from the impact of hurricanes, other natural disasters and overall workforce shortages. House Bill 2784 establishes a dedicated account, the Texas Industry-Recognized Apprenticeship Fund in the General Revenue Fund to implement the legislation's provision. 2784 requires the Texas Workforce Commission to implement 2784 only if the legislature appropriates funds specifically for this purpose. Today the legislature has no made any such appropriations. House Bill 2784 does allow TWC to implement provisions in part using other appropriations available for this purpose. TWC will move forward with the implementation of this legislation allowing rules, forums, policies, procedures and decisions related to the program to ensure readiness for any future appropriations.

Staff seeks direction in creation of new Chapter 3838 of the Texas Administrative Code for the implementation of the Industry-Recognized Apprenticeship Program Grant Program and seeks direction on the following decision points. We propose definitions of terms to be used in the IRAP Grant Program, a requirement that eligible grant recipients use an application process to receive grant funding, a requirement that IRAPs be identified as agency grantees and therefore comply with the applicable rules of 40 TAC Chapter 802, and we further ask further consideration of other elements for the program, including funding considerations to gain return on investment, the right to establish limitations on the total amount of grant awards and the right to establish program objectives in administering the IRAP Grant Program. That concludes my I'm happy to answer any questions you have. remarks.

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CHAIRMAN DANIEL: Comments or questions?

JULIAN ALVAREZ III: I do have a comment,

Chairman. First of all, Commissioner Demerson and I were

fortunate enough to be at the signing of 2784 with SMB

infrastructure where it was made into a law. I'd like to thank

Desi and of course, from our apprenticeship team and Kerry for

their hard work in preparing these rules. I want to thank you

for that. We were, again, referencing where we were at with SMB

infrastructure when they did the signing to remind everyone it

was military service women that were transferring out of

1 military service and picking up a credential in welding. Kerry, 2 I have a question for you at this time. Does the proposed rule 3 require a wage increase at the end of the training just like 4 registered apprenticeship programs and our skills development 5 program? I guess, just to be clear, I'd hate for someone to 6 start the program making a certain wage and complete it making 7 the same amount of wage. 8 KERRY BALLAST: As of yet, sir, the 9 legislation does not make reference to wage increases. 10 JULIAN ALVAREZ III: I would ask that we 11 consider that. Also, I'd like to say as we move forward with 12 the proposed rules we would want to have a detailed discussion 13 on progressive wage and wage completion if that's okay. 14 KERRY BALLAST: So noted, thank you. 15 JULIAN ALVAREZ III: There are no more 16 comments I have, Chairman. 17 CHAIRMAN DANIEL: Other comments or 18 questions? 19 AARON DEMERSON: I agree with Commissioner 20

AARON DEMERSON: I agree with Commissioner Alvarez in regards to wage requirements. Some of the discussion points talked about a self-sufficiency wage or a federal minimum wage. Again, on behalf of the employers I really want to make sure that they're in tune to whatever these wage requirements are so that we can have that discussion with industry association groups to make sure that we're on point. I

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appreciate the work that's being done. I think this is an 2 awesome opportunity for employers. The flexibility and the 3 choices that it gives are something that's of interest to 4 employers as it relates to wage requirements. I definitely want 5 to have a discussion around that. We're in agreement with what's already there, but if there's any increase or anything 6 7 along those lines we'd like to be involved in that discussion. 8 KERRY BALLAST: So noted, thank you. 9 CHAIRMAN DANIEL: Other comments or 10 questions? 11 JULIAN ALVAREZ III: No, Chairman. 12 CHAIRMAN DANIEL: Is there a motion? 13 JULIAN ALVAREZ III: I move that we approve 14 the proposed rules for Chapter 838 Texas Industry-Recognized 15 Apprenticeship Grant Program's rules and post to our website for 16 comments. 17 AARON DEMERSON: Second. 18 CHAIRMAN DANIEL: It's been moved and 19 seconded. We're unanimous. Thank you. 20 KERRY BALLAST: Thank you. 21 CHAIRMAN DANIEL: This is Item 13, 22 discussion, consideration and possible action regarding policy 23 concepts on Integrated Complaints, Hearings and Appeals Rules 40 24 TAC Chapter 823.

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CHRIS OAKLEY: Good morning again, Chairman, commissioners, Mr. Serna. For the record, Chris Oakley, UI Division. Chapter 823 of the TWC rules provides an appeals process for complaints or determinations regarding federal or state-funded workforce services administered by the TWC or local workforce development boards. The commission adopted these rules in their present form in 207. Staff has reviewed the rules and identified the need for amendments to clarify the parties and programs covered by the rules, align the rules with the Workforce Innovation and Opportunity Act or WIOA, clarify terminology between local and state level hearings and appeals and add rules for appealing state level decisions to the U.S. secretarial labor. Today staff seeks direction on amending Chapter 823 to, number one, clarify the parties and programs covered by the rules, number two, update citations and terminology from the Workforce Investment Act 2WIOA, number three, distinguish between applicable TWC and board staff by identifying TWC staff as hearing officers and board staff as adjudicators, and number four, add rules for the federal appeal process as required by 20CFR, Section 683.600. I'm happy to answer any questions you may have.

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CHAIRMAN DANIEL: Comments or questions?

JULIAN ALVAREZ III: No, Chairman.

AARON DEMERSON: None here.

CHAIRMAN DANIEL: Do we have any motions?

1 JULIAN ALVAREZ III: Thank you, Mr. Oakley, 2 for the report. I move that we approve the policy concept for 3 amendments to Chapter 823, Integrated Complaints, Hearings and 4 Appeals as discussed by staff. 5 AARON DEMERSON: Second the motion. CHAIRMAN DANIEL: It's been moved and 6 7 seconded. We're unanimous. Thank you. 8 CHRIS OAKLEY: Thank you. 9 This is Item 14, CHAIRMAN DANIEL: 10 discussion, consideration and possible action regarding policy 11 concepts on Chapter 809 child care services regarding 12 implementation of House Bill 680 enacted by the 86th Legislature 13 regular session. 14 ALLISON WILSON: Good morning. 15 Allison Wilson, for the record, with the Early Childhood 16 Learning Division. Good morning, commissioners. I'm sorry, can 17 vou hear me? 18 CHAIRMAN DANIEL: Yeah. 19 ALLISON WILSON: Okay. I'm having trouble 20 showing my video right now, so I guess you're just going to have 21 sound from me. So, again, good morning, commissioners, Mr. 22 Serna. For the record, Allison Wilson, Childcare in Early 23 Learning Division. This policy concept includes several issues 24 for your consideration today. The first issue is related to

House Bill 680 and professional development activities boards

fund with their childcare quality funds. House Bill 680 requires each board to the extent practical to ensure that professional development for childcare be used for the requirements for a credential certification or degree program and that the professional development meet requirements of the Texas Rising Star Program. Staff seeks direction on amending Childcare Services Rules 809.16 to require the boards' quality improvement activities align with applicable state laws as well as the childcare and development funds state planned. So, I can continue to move through the issues or if you would prefer to take action on each one individually. What is your preference? CHAIRMAN DANIEL: I have no preference. JULIAN ALVAREZ III: What do you think? CHAIRMAN DANIEL: Let's just move through them and we'll take action at the end. How about that? ALLISON WILSON: Okay, sounds good. The next set of issues are also related to House Bill 680. These are specific to allowing boards to enter into agreements with childcare providers for contracted slots. Issue 2.1 relates to allowing boards to pay for reserved slots in these models. Currently 80993 prohibits a board or its childcare contractor from paying providers to hold spaces open. However,

in a contracted slots model the board may continue payment for a

reserved slot, excuse me, during times of transition between the

time that one child leaves and another child is placed in the

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slot. Staff seeks direction on allowing boards to pay for reserved slots that are not occupied for one month following the month of vacancy and for amending the following sections of Chapter 809 to describe policies and procedures for contracted slots agreements. That would be 80813, 80993 and also creating a new section 809.96 for contractor slots agreements. relates to childcare waiting lists and priorities. Childcare Services Rule 809.18 requires boards to maintain waiting lists for families waiting for childcare services and to serve families in order of priority as defined in Rule 809.43. waitlists cover the entire workforce area and families are contacted in order of priority, often without regard to the family's preferred area for care. Staff seeks direction on amending 80918 to allow boards to consider a parent's preference for locating care when working the waitlist. When a contracted spot becomes open, the board will first contact families on the waiting list that requested care in the provider's zip code and in order of priority. This will allow boards to pursue a contracted slots model to quickly fill slots and avoid boards paying for vacant reserved slots. Issue three is related to eligible geographic location. House Bill 680 limits contracted slots to specific state and local priorities. One priority requires the provider to be in an area of high need and low capacity. Staff seeks direction on including language and rules to specify that TWC will publish data annually about geographic

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areas with inadequate childcare capacity for working families with young children and that TWC will further define targeted underserved populations in the CC state plan. Issue four relates to direct referrals from public through kindergarten and Early Head Start partnerships. Another priority defined in House Bill 680 is Texas Rising Star providers engaged in partnerships with public, pre-K or with Head Start or Early Head Start. However, Chapter 809 does not currently allow for a separate path for enrolling eligible children who are directly referred from a partnering program. Creating a separate path for enrollment could support more stable partnerships, maximize available funding to serve more children and provide improved customer service to participating families. A separate enrollment path could support partnerships regardless of whether they are part of a contracted slots model or not. Staff seeks direction on adding a subsection to 809.13 to require boards to establish policies and procedures, to enroll eligible children who are directly referred by a recognized pre-K, Head Start or Early Head Start partnership and amending 809.18 to exempt children directly referred from recognized partnerships from the board's waiting list. Subject to availability of funding and the availability of subsidized slots at a partnership site. Issue five, this is the last one, is not related to House Bill 680 but provides a technical correction related to parents' share of costs for part-time referrals. In September 2016 TWC

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adopted amendments to Chapter 809 to align with the new requirements of the Childcare and Development Block Grant Act of 2014. Specifically, TWC amended 809.19 requirements for parents' share of costs to limit the basis of the sliding fee scale to family size and income. With this rule change, boards were no longer able to offer discounts for part-time care. However, subsequent information, including ACF, the Administration for Children and Families' CCDF state plan template for federal fiscal years 2019 through '21 allow for differentiated parent share of costs for part-time care. can reduce the financial burden on families that need part-time care by authorizing boards to assess the parents' share of costs at the full-time rate and allow reductions for families with part-time referrals. Staff seeks direction on amending 809.19 to authorize boards to allow reductions in parents' share of costs for children with referrals for part-time care. And that concludes my remarks and I am happy to answer any questions you have.

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CHAIRMAN DANIEL: Comments or questions.

JULIAN ALVAREZ III: Chairman, I'd like to take this opportunity to thank Allison Wilson and of course Reagan Miller for their hard work and a great policy concept.

I'm also very glad to see that we're partnering up with our Early Head Start and our Head Start programs. So, thank you for that, Allison.

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                         AARON DEMERSON: Allison, real quick
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   question. On page five of the document, line item 19 says
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   amending 809.18 and you mentioned 809.19. Is that correct?
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   it 809.18 or 809.19.
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                         ALLISON WILSON: Let me. Which page are
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   you on?
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                         AARON DEMERSON: Page five.
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                         ALLISON WILSON: Sorry, I got my video
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   working. Bear with me one second. Yes, it's 18.
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                         AARON DEMERSON: It is 18, 809.18.
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                         ALLISON WILSON: Yes, 809.18, maintenance
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   of a waiting list.
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                         AARON DEMERSON: Okay. All right, thank
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   you.
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                         ALLISON WILSON: No problem.
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                         CHAIRMAN DANIEL: Other comments or
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   questions?
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                         JULIAN ALVAREZ III: No, Chairman.
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                         CHAIRMAN DANIEL: Do we have any motions?
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                         JULIAN ALVAREZ III: I move that we amend
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   Chapter 809 to align with House Bill 680 and House Bill three
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   and that we make additional changes as discussed by staff.
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                         AARON DEMERSON: Second.
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CHAIRMAN DANIEL: It's been moved and seconded. We're unanimous. I think that takes care of that. Thank you.

JULIAN ALVAREZ III: Yes, sir.

understand there's a discussion paper on Agenda Item 15, statewide initiatives, is being postponed to a future commission meeting. This brings us to Agenda Item 16, discussion, consideration and possible action regarding publication for public comment of proposed rules relating to the Skills Development Fund 40 TAC, Chapter 803.

CHRISTINA RAMOS: Good morning, Chairman

Daniel, commissioner and Mr. Serna. For the record, Christina

Ramos from Workforce Division. This morning I am requesting

your approval on the proposed rule changes to Chapter 803 of the

Texas Administrative Code that governs the Skills Development

Fund for submission and publication in the Texas Register. As

you may recall, during the 86th legislative session House Bill

700 was passed, which amended sections of the Texas Labor Code,

Chapter 303, relating to the Skills Development Program. The

bill amended Section 303.001A to add local workforce development

boards to the list of entities that are eligible to use grant

funds as an incentive to provide customized assessment and

training. Before I highlight some of the proposed changes I

would like to note that we just received a letter from

Representative Ryan Guillen and Senator Beverly Powell and thank them for their input about the role of the local workforce board in review when possible. We will definitely take this under advisement during the public comment period. Some of the highlighted changes to the rules include amending Section 803.1A to add boards to the list of eligible entities to provide customized assessment and training. Section 803.2 to update definitions to include boards as eligible partners and grant recipients. Section 803.14 is also amended to remove the requirement that board review and comment on skills applications submitted to TWC and to include boards and other provisions of the procedure for requesting funding. Section 803.15, the procedure for proposing evaluation is also amended to remove the requirement that TWC notify boards when evaluating a skills application instead requiring that TWC notify all eligible applicants when it is evaluating a new application to promote collaboration and awareness of potential workforce activities in the area. Lastly, Section 803.15 is added to prohibit skills applicants on corrective action plans as described in Chapter 802, subchapter G, corrective actions from receiving a skills grant. Additionally, House Bill 108, which passed during the 85th session, amended the labor code, Section 303.0031, regarding the use of grant funds to encourage employer expansion and recruitment. The section allows grants to provide an intensive and rapid response to and support services for employers

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1 expanding in or relocating their operations to the state with a 2 focus on recruiting employers that will provide complex or high 3 skilled employment opportunities in this state. We are 4 proposing amending Section 803.4 to incorporate this change. 5 There are also some minor changes correcting the name of the 6 Texas A&M Engineering Extension Service to include A&M and some 7 technical changes updating outdated references in the rule. 8 With your approval we request you move forward with publication 9 in the Texas Register for public comment. Are there any 10 questions at this time? 11 JULIAN ALVAREZ III: Chairman, I have a 12 question. Thank you, Christina, for the presentation. In the 13 report I noticed that we use the word competing grant. Can you 14 give me what is the definition that you see in what competing 15 grant is? 16 CHRISTINA RAMOS: I'm sorry, Commissioner. 17 I'm having a little trouble hearing you. 18 JULIAN ALVAREZ III: Yes, Ms. Ramos. 19 question was what is the definition according to what we were 20

given of a competing grant?

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CHRISTINA RAMOS: A competing grant I guess it would be a grant submitted to provide like or duplicate training in the same area. In other words, we would have two grants that would be competing to provide healthcare training in the same board area.

1 JULIAN ALVAREZ III: Thank you, Ms. Ramos. 2 I'd also like to take this opportunity to thank Mr. Greg Vaughn 3 from the Texas Association of Workforce Boards, and I believe 4 that he raises some pretty good questions, points, some valid 5 points. One of them would be as I look over some of the things 6 that he had discussed was to enact a rule, TWC enact a rule that 7 would restrict a workforce development board from submitting an SDF Grant application unless it certifies that no other 8 9 qualified organization was reasonably available to fill the 10 workforce development board's contemplative role in the grant. 11 In other words, avoiding competition with your local community 12 college or any other partner or duplication. 13 CHAIRMAN DANIEL: Mr. Trobin? 14 LES TROBIN: Good morning, Les Trobin, 15 general counsel. We do have one person registered to provide 16 input today. It's Greg Vaughn. If you'll go ahead and 17 introduce yourself and who you represent. 18 GREG VAUGHN: Good morning. Can you hear 19 me? 20 LES TROBIN: We can. 21 GREG VAUGHN: Good. Well, good morning, 22 Chairman Daniel, Commissioner Alvarez, Commissioner Demerson and 23 Mr. Serna. Thank you for this opportunity to speak to you this 2.4 morning. As mentioned, my name is Greg Vaughn and I'm the

executive director of the Texas Association of Workforce Boards,

an organization comprised of the 28 local workforce development boards in Texas. Our members are very concerned about this proposed rule that would eliminate the requirement that local workforce boards review non-board skills development fund applications before submission to TWC. We have provided written comments to each of you and members of the TWC staff. comments we address some key overarching points such as the importance and value of this requirement for ensuring collaboration among workforce development partners, the importance and value of maintaining this role for the boards and ensuring employer-driven workforce system, the value that local boards provide in the process, which I know you all embrace, and the congruence of the present system to the principle of local control embodied in state and federal legislation for workforce boards. Those are all several key principles included in our comments. But today, I wanted to make a few points specifically directed to what appear to be some of the presuppositions of the proposed rule changes. No one argues that the rule proposal does not conform to the legislative intent of HB 700. piece of legislation addresses a need to provide alternative solutions to skills training in an area where community college or other SDF eligible grant recipients for whatever is unable to provide that training. That is not the issue. Our contention is with the underlying premise that adding workforce boards as eligible grant recipients creates a competitive scenario in all

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circumstances with other eligible SDF grant recipients. And then as an extension, that allowing workforce boards to review proposals of non-board applicants creates some sort of unfair advantage for workforce boards. We do not view this as an accurate perception of the process. First, workforce boards are prohibited by law from providing customized training services that they would not be in competition, parenthetic, with area training providers. Again, this legislation is directed to situations where the eliqible grant recipients are unable to provide the training. Arguably as such, no rule revision is necessary because no competition or unfair advantage is relevant. Second, the proposed rule revision appears to assume that just because a workforce board is an eligible grant applicant that makes it an actual grant applicant in all instances regardless of whether the board has submitted an application. It also assumes that all grant applications from an area are directed to the same training needs targeted to the same employer groups. That is not the reality, but it is how we should be defining the parameters of a competitive situation and whether or not some sort of unfair process exists. The reality is we just do not believe there's going to be a preponderance of situations where some sort of conflict of interest is created by this legislation allowing the workforce boards to be SDF grant applicants. Some boards have no intention of applying for an SDF grant because they have ample training providers in their

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areas, but they certainly do not want to relinquish their role in reviewing applications. That is one of their bedrock functions and value propositions they provide in the process. In the event a situation does occur, which we believe will be extremely rare, we believe there are other alternatives we can devise to address the situation specifically without undermining a collaborative process that has delivered such outstanding results for many years. We have offered a few suggestions in the comments we have provided and would welcome the opportunity to explore other options with the TWC staff and leadership. Finally, before I sign off I just want to note that Todd and I respect and appreciate the work and knowledge of the TWC staff in these ongoing discussions. They have demonstrated what I deem is the utmost professionalism and dedication, especially in these challenging times. Todd looks forward to the opportunity to working with the commissioners and staff to maximize the SDF process going forward. Thank you for the opportunity to speak with you this morning.

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CHAIRMAN DANIEL: Thank you. So, comments and questions for either person.

JULIAN ALVAREZ III: Chairman, as I referenced earlier, I appreciate Christina Ramos's report. I also would like to take this opportunity to thank Greg Vaughn for his comments, and again I believe that he does bring valid points to the discussion.

putting this together. Christina, you talked about collaboration. I heard you mention that word. Can you go over that once again? What collaborative efforts did you mention?

CHRISTINA RAMOS: I didn't go into detail about the collaborative efforts, Commissioner, however one of the things that we do recommend in the proposed changes is to inform all eligible grantees or all eligible applicants when an

application has been submitted for funding.

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AARON DEMERSON: Okay. Okay, that's it. CHAIRMAN DANIEL: Commissioners, I got to tell you. I received a letter from members of the legislature who I believe were the house and senate sponsor of this bill making boards eligible after this commission meeting began. typically don't try to read my email while we're conducting business, and so I've not even read that letter. I think that, although I intend to, it's just simply timing on that. only received it moments ago. I think Mr. Vaughn makes some compelling points. I have some concerns about boards being in competition for grants with other eligible grantees and how we can resolve this issue. The role of boards in reviewing applications was always regulatory. It was never a statutory condition. And so, I think that that's certainly an issue that's right for the commission to discuss. I'm uncomfortable proceeding on staff's proposal until I've had a chance to review information from the legislature. That's how our process works and I want to understand their view of their legislative intent, because that certainly is part of the consideration of this.

And I think I would be much more comfortable if I could understand how an opportunity to engage with the members of the legislature who've chosen to weigh in on this before I'm asked to render a decision on this. My request to you would be unless you wish to proceed I believe we can pull this down and bring this back up for discussion at a subsequent commission meeting.

JULIAN ALVAREZ III: Chairman, I agree with you and I appreciate your comments. And as you referenced earlier, we did receive a letter from both Ryan Guillen and Senator Powell, and I appreciate what the intent of the bill was. And so, I know this was during last session, House Bill 700, so I appreciate that and I certainly understand what the intent was. And so, with that I agree with you.

AARON DEMERSON: It sounds like Greg has been working with Christina and those teams and I'd like to make sure that that's continuing to take place so that we don't end up where we are again here. Those conversations get us to a point where we're able to move forward versus continuing to push it out.

CHAIRMAN DANIEL: So, with no objection, let's pull this down from consideration today and we'll place this on an agenda for a subsequent commission meeting.

CHRISTINA RAMOS: Thank you. 1 2 CHAIRMAN DANIEL: Let's then move to Agenda 3 Item 17A, discussion, consideration and possible action 4 regarding guidance on resource utilization and implementation of 5 services and strategies to target disaster relief efforts and 6 public health emergencies. First, we have a discussion paper on 7 Covid-19 skills funding for additional program parameters. 8 ED SERNA: Actually, we're going to start 9 with the childcare one. CHAIRMAN DANIEL: All right. 10 11 ED SERNA: Ms. Chairman, Reagan Miller and 12 then move to the--13 REAGAN MILLER: Good morning, 14 commissioners. Can you hear me? 15 JULIAN ALVAREZ III: Yes, ma'am. 16 CHAIRMAN DANIEL: Yes. 17 REAGAN MILLER: Okay, great. Chairman, 18 commissioners, Mr. Serna. For the record, Reagan Miller with 19 the Childcare and Early Learning Division. Today for your 20 consideration is a letter requesting a waiver of the pre-K match 21 provisions contained in federal regulation 45CFR, Section 22 98.53H3. Under those federal regulations, the Secretary of 23 Health and Human Services has defined the percent of the state's 24 childcare match that can be certified through the state's pre-K 25 expenditures. In 2007 these regulations were modified to allow

states to certify up to 30% of their match based on pre-K expenses, increased from the prior 20%. The preamble to the final regulations noted that the certification of pre-K expenditures was intended to give states increased flexibility in making the necessary state expenditures on childcare to draw down their full allotment of CCDF matching funds. States are also required to demonstrate how they will coordinate their pre-K and childcare services to expand the availability of childcare. During Covid, Texas is in need of increased flexibility in order to draw down the full allotment of CCDF matching funds. Additionally, we can demonstrate an increased support in coordination for pre-K and childcare. In the past legislative session, the Texas legislature increased funding for pre-K and implemented full-day pre-K for all eligible four-yearolds. The legislature also directed schools to work more closely with childcare, specifically to pursue partnerships with community-based childcare providers and to develop childcare pre-K partnerships. TWC and TEA have been collaborating to provide technical assistance to both schools and childcare programs in the development of these pre-K partnerships. light of Covid's impact on our board's ability to certify match from schools since schools were forced to close, we would like the Administration for Children and Families to allow Texas to increase the percent of pre-K match certifications from 30% to This would increase the state's pre-K match from about

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1 39.2 million to about 54.4 million or an increase of roughly 15.3. It would allow the state to certify state funds that are 2 3 already being expended to support pre-K services, providing the 4 state with some much-needed flexibility in how we certify state 5 matching expenditures during Covid. This waiver is requested 6 for both fiscal years 20 and 21, and I'd be happy to answer any 7 questions. 8 CHAIRMAN DANIEL: Comments or questions? 9 JULIAN ALVAREZ III: No, Chairman. 10 AARON DEMERSON: None her. 11 CHAIRMAN DANIEL: Do we have a motion? 12 JULIAN ALVAREZ III: Chairman, I move that 13 we request a federal waiver from the Administration of Children 14 and Families of regulatory provisions in 45CFR, Section 98.53H3 15 to allow Texas to certify pre-kindergarten expenditures up to 16 50% of state expenditures rather than the 30% in federal fiscal 17 years 2020 and 2021 as discussed by staff. 18 AARON DEMERSON: I second that. 19 CHAIRMAN DANIEL: It's been moved and 20 seconded. We're unanimous. 21 REAGAN MILLER: Thank you. 22 ED SERNA: Dale. 23 Good morning. Good morning, Chairman 24 Daniel, Commissioner Alvarez, Commissioner Demerson, Mr. Serna. 25 For the record, I am Dale Robertson, interim director of the

Office of Employer Initiatives Division. Before you this morning is the Covid-19 skills funding additional program parameters discussion paper. You may recall back in April on April 14, 2020 commissioners approved a series of funding recommendations related to a variety of funding streams including the Skills Development Fund. As we have moved quickly to implement the new application process as well as begin training, questions around eligible business partners, employers, inclusion of small businesses and prevailing wages have emerged for further consideration. Therefore, we're bringing forward this item for your consideration and approval. Today specifically we will discuss the inclusion of publicly funded organizations, small business owners, sole proprietorships and independent contractors as well as an adjustment to the prevailing wage consideration for newly hired individuals trained under Covid-19's Skills Training Initiative. In the discussion paper we establish there is no explicit prohibition against the participation of publicly funded organizations as businesses in their Skills Development Fund We cite Skills Rule 803 where there are multiple references to training projects customized for private businesses, business consortiums or trade unions. However, we also note that the labor code at Section 303 defines an employer as a person that employs one or more employees. So, given that there is no specific mention of public organizations, the

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applicable sections of the SDF rule must be waived or suspended for public organizations to be eligible for SDF funds. For the purposes of the SDF Covid-19 grants we're suggesting that the commission may want to expand eligibility to include healthcare employers where a critical need for the medical workforce exists, including publicly funded hospitals which are continuing to experience the significant demand for all types of healthcare workers. Additionally, for small businesses who have been severely impacted by Covid-19 we currently only allow full-time wage-earning employees of small businesses to participate in the SDF training project. However, we have determined based on the demand that we're seeing that there's a need for training of individuals of all levels of small businesses, particularly including owners who do not pay themselves a wage or a salary that are also in need of training to ensure their business's In addition to owners of small businesses, sole proprietors and independent contractors are also currently not eligible for SDF or Skills Development Fund Covid-19 grants. While our rules at Section 803 recognize that sole proprietorships are eligible business partners, it is not clear that the owner of the sole proprietorship is eligible to participate in the SDF training. Therefore, commission may choose to allow owners of sole proprietorships to participate in the SDF training due to their perspective growth opportunities and benefit to the Texas economy. We've also added that a

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subset of these small businesses and sole proprietors are individuals considered independent contractors. While independent contractors are not cited in the statute or the rule, we think this growing group of individuals are essential members of the workforce and currently they are also eligible for unemployment insurance as a result of the CARES Act. As our economy reopens many of these individuals need to be upskilled which will allow them to continue to thrive as independent contractors or return to the traditional employment with more valuable skills. Finally with regard to the prevailing wage, several of our applicants have raised issues regarding prevailing wage requirements for entry level positions. Some of these positions don't necessarily meet our current by policy defined the prevailing wage as the 25^{th} percentile of all wages in an occupation for a given area. Some of these occupations that are impacted are in rural communities and other parts of the state and they tend to be around the healthcare jobs, certified nursing assistants, licensed vocational nurses and in some cases registered nurses. After reviewing our LMCI data, many of these occupations would be eligible using the $10^{\rm th}$ percentile wage level and staff are interested in encouraging training for new and needed jobs in these areas. So, our recommendation would be for the prevailing wage, specifically under the Covid-19, that we adjust for those individuals who are trained for new jobs the prevailing wage level be set at the $10^{\rm th}$

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percentile rather than the 25th percentile. So, what we're asking and staff is bringing forward to the commission today, we're seeking approval to allow the executive director to waive the following sections regarding private business involvement in the SDF rule, specifically 803.21 and four, 803.3A, 803.14, A, C, F, 5, F6, F9, 803.15A in the interest of furthering skills training for Texans impacted by Covid-19. In addition, we're requesting that specifically we expand employer eligibility to include publicly funded hospitals where critical workforce need exists during the pandemic and expand eligibility of the SDF Covid-19 training to include small business owners and sole proprietors operating in demand sectors and adjust the prevailing wage at a threshold to allow SDF participants who are trained for new jobs to meet the 10th percentile wage level for prevailing wage determination. With that, commissioners and Mr. Serna, I reserve for any questions you have.

CHAIRMAN DANIEL: Comments or questions.

JULIAN ALVAREZ III: Chairman, I do have one question and a few comments. The one question I have before I reference my comments is obviously you've had this discussion with Mr. Robertson regarding the prevailing wage. So, Dale, I ask you if we're changing it to the 10th percent percentile to 25, can I ask you what the duration of the adjustment's going to be during this, for this decision?

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DALE ROBERTSON: So, we're anticipating that this adjustment would be specifically for the Skills Covid-19 grants, which those grants are for one year specifically designed for Covid-19 applicants. And again, what we're asking is that the prevailing wage be adjusted to the 10th percentile for only the folks trained for new jobs, going into new jobs rather than for everyone. So, we would still keep the 25th percentile for existing workers who are participating in training.

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JULIAN ALVAREZ III: Thank you for that clarification. I do have some comments. I'd like to take this opportunity to thank Dale and his team for all the hard work in putting this report together. I know we had numerous conversations specifically to address this agenda item. Dale, I would ask in your monthly briefings to my office, which we have greatly appreciated, that we would like a report on these Covid-19 skills grants, a monthly or as we meet with you just an update on these grants. As I was reading the report I was amazed to see that over 141,000 sole proprietors in Texas in I think that it's various industry sectors. That's amazing. important that we focus on our small businesses and sole proprietors and would ask my fellow commissions for their support specifically on this.

AARON DEMERSON: Again, Dale thank you guys for the report. The work that you're doing here I think moves

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   us in a good direction in my opinion. Down the line I'd like us
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   to look at the Skills Development Fund Program and this
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   prevailing wage impact and also the Skills Small Business
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   Program if we're doing something special for these individuals
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   I'd like us to look at those programs as well. Those 1099
   independent contractors, I don't think they qualify for the
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   Skills for Small Business Program if I'm not mistaken. But
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   that's something that we can look towards. If it's good for
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   this group it may be good for the overall program down the line
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   as well, so that's further discussion. But what's brought
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   before us today is something that seems to be needed and I'm in
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   favor of that.
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                         CHAIRMAN DANIEL: So, of the $10 million we
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   set aside on April 14th, how much of that has been allocated at
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   this point?
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                         DALE ROBERTSON: Chairman, we have
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   allocated $8.1 million of those funds, actually $8.3 million.
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                         CHAIRMAN DANIEL: Say that again.
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                         DALE ROBERTSON: $8.3 million have been
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   obligated.
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                         CHAIRMAN DANIEL: So, my point of
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   discomfort here is that we're making some probably very worthy
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   kind of policy changes for the last little bit of what's going
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   to be $1.7 million pretty late in the game. What's the backlog
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   of applications that are waiting on that $1.7 million?
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1 DALE ROBERTSON: We just have a couple 2 more. This is 42 different grants across the state. And that 3 includes nine workforce development boards who have applied for 4 funding so far. And the way it works is that areas are 5 voluntarily coming in and requesting funding. We have not 6 allocated specifically any areas funding. What we're working to 7 do is to make sure every area of the state is covered with this 8 funding. 9 CHAIRMAN DANIEL: So, have we pushed funds 10 up--You confused me with that last one. 11 DALE ROBERTSON: Okay. 12 CHAIRMAN DANIEL: Have we pushed funds out 13 the door or we're waiting to do it all at one time? 14 DALE ROBERTSON: So, we have pushed funds. 15 The \$8.3 million have been approved and contracted to the 42 16 applicants so far. And those applicants are focusing on 17 projected trainings of 5,136 so far. 18 CHAIRMAN DANIEL: On the prevailing wage 19 issue, is that a rule issue or is that an internal policy issue? 20 DALE ROBERTSON: So, the prevailing wage 21 statute in terms of a requirement that folks who are 22 participating in training and are placed at the prevailing wage, 23 what the policy decision is how we define the prevailing wage. 24 So, traditionally since inception as I can recall, the 25

prevailing wage has been set at the 25th percentile.

CHAIRMAN DANIEL: Okay. Well, I'll tell you. I don't disagree with any of the concepts that are laid out here. My objection would rest with it seems pretty late in the game to make a new set of guidelines when I think there's probably still demand under the existing rules for the \$1.7 million. I hate to create a new opportunity for folks only to tell them there's no money to fund your opportunity despite us taking this action. And so, I'm a little bit concerned about that. Have you given much thought to how we would manage that situation?

DALE ROBERTSON: Yes, sir. So, I'd like that share that the request that we've had, we've had to expand the eligible population has come from some of the grantees that have existing [unintelligible]. In their communities they have been approached by small businesses that need training, some of them wanting to develop additional, like e-commerce for instance, capability and do the business in a much different way. And that calls for all levels. And then in certain communities, again because of the healthcare impact, we're also getting requests. So, we think that what I'm hearing, the existing funding that is already allocated would be used for those communities that have that need in them. I will point out that although we have a projected training number of 5,000, actual to date of about 848 or so. So, that number's growing, but what we're seeing is that our grantees are reaching out to

populations to encourage them to participate in the training. So, in my mind and from what we're hearing the existing or even if we obligate the entire \$10 million or when we obligate the entire \$10 million, we would be able to serve this population.

CHAIRMAN DANIEL: So, if I'm hearing you right, then we're going to do a reach back to applications that have already been received and apply these rules to applications that have already been approved and contracted.

DALE ROBERTSON: Correct. So, what happened is the applications that have come they just requested funding. And what they're doing is the way the process has been set up is that as the grantees identify business partners who need training, they're submitting those for approval. And as they identify individuals who need training they're doing the same thing. So, the process is rolling out so they've got the funding and now they're coming in and requesting that their approval for specific training for companies that they're outreaching to or reaching in to them and also for individuals who have been identified as being laid off and don't plan on going back to or don't have a prospect of going back to their former employer.

CHAIRMAN DANIEL: There's no statutory conflict here. This is all purely a regulatory exercise is it?

DALE ROBERTSON: Yes, sir.

CHAIRMAN DANIEL: Well, our goal was always to train as many people as we could during this situation where we find so many people on unemployment. And I think measures that we can take to ensure that we get the maximum efficiency for the dollars that we can expend. Are there other comments or questions?

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JULIAN ALVAREZ III: Chairman, I'd just like to add, again, I see the value of the offices participating in discussion so that we would have the answers, Dale. So, I appreciate when you and your staff brief us. Again, I ask that you continue to provide us with Covid-19 skills grant updates. Again, it was astonishing when reading this concept paper that 141,000, as I said, sole proprietors are certainly out there in various industry sectors needing training. And again, my focus has always been on those small businesses and sole proprietors. That's where I think our focus is. Even on June 16th I made reference to the number of folks in the top LMCI data that was provided to us on those industry clusters of those individuals that needed our assistance. This is a huge number, and the Chairman brings up valid points on the money that we are going to be using. I just want to keep that in consideration for us to focus on those, again, small businesses in rural communities or around Texas and of course on small proprietors.

CHAIRMAN DANIEL: Commissioner Alvarez, I do think you make a very valid point here. I have to disclose I

was opposed to this action item based on all the information that I just shared, but I'm kind of turning in place here, because I think I see an opportunity for us to test some things out in a very specific environment that requires us to move fast. And I think in hearing your words and I'm going to combine those with Commissioner Demerson's words on let's look at this as an opportunity to make additional changes to the Skills Development Program permanently or at least as permanent as changes are around here to create a program that better serves Texans. And so, I find myself sort of overriding my own objections and understanding that this is a great test case for us to help new populations of folks that we may not have otherwise reached through the Skills Development Program. But we didn't come here to listen to me opine. Are there any motions or further comments or questions?

AARON DEMERSON: One more comment, Mr.

Chairman. You're appropriate. Late in the game, you mentioned that, that it's coming to us late in the game. We have \$1.7 left, but to that your point, Commissioner Alvarez, doing something down the line for the overall benefit of the program that benefits employees and employers is a good thing. And I think we're on to something. The prevailing wage issue is the 25%. Those are discussions that need to take place, and what we could do from the dais will do what the staff can do from an operational standpoint, because I wrote that word down as well.

Is this something we need to be doing or something that can happen otherwise. I think it moves us in the right direction, so I'm in agreement with all the comments that have been made.

JULIAN ALVAREZ III: Well, I'm just happy that Dale did clarify that it was for the duration of the Covid-19 grants, the adjustment on the prevailing wage. Obviously, if it hadn't been it would've been something that I would've probably objected to, but thank you for the clarification.

CHAIRMAN DANIEL: Well, and to that point,
I think that makes a great test case for us. And you know,
honestly, with consideration of rules, necessary rules changes
to our Skills Development Fund rules, this is a very right time
for this conversation. Additional questions or comments?

JULIAN ALVAREZ III: Chairman, I appreciate the fact that you have allowed us to express our concerns regarding Agenda Item 17A, a very important item considering how much money we have left and the number of folks that we're serving. Dale, again, thank you and your team. I'd also like to thank my commissioners for supporting me on the small businesses and the sole proprietors that we'd be asking that we reach out to and train. With that, I move that we allow executive director to waive the following sections regarding private business involvement in the SDF rule, 803.2, 1 and 4, 803.3A, 803.14A, C, F5, F6 and F9, and 803.15A. In the interest of furthering skills training for Texans impacted by the Covid-

2 for the SDF Covid-19 grants, expand employer eligibility to 3 include publicly funded hospitals where a critical workforce 4 need exists during the pandemic, expand eligibility for the SDF 5 Covid-19 training to include a focus on small businesses, small 6 business owners and sole proprietors in demand sectors and 7 adjust the prevailing wage threshold to allow SDF participants who are trained for new jobs to meet the 10% wage level for 8 9 prevailing wage determination. 10 AARON DEMERSON: I second that motion with 11 the 10th percentile wages for prevailing wage determination. 12 JULIAN ALVAREZ III: Did I tell you it was 13 noted? Okay. 14 CHAIRMAN DANIEL: It's been moved and 15 seconded. We're unanimous. Thank you. 16 JULIAN ALVAREZ III: Thank you, Chairman. 17 DALE ROBERTSON: Thank you, commissioners. 18 JULIAN ALVAREZ III: Chairman, if I may 19 just take this opportunity for, again, allowing us for 20 clarification on this important agenda item and for allowing the 21 commissioners to express their concerns. Thank you. 22 CHAIRMAN DANIEL: Well, Commissioner, thank 23 you very much for your comments. I do appreciate our ability to 24 have discussions about these issues. Certainly we all come at 25 this from a different direction with different experiences and

19, I further move that we approve the following flexibilities

1 different things that we've done, and I think it makes TWC all 2 the stronger when the three of us can have such a professional 3 and well thought out debate, so thank you very much. I think 4 this moves us to Agenda Item 18, discussion, consideration and 5 possible action regarding approval of local Workforce 6 Development Board nominees. So, Shunta, check your mute button 7 for me. SHUNTA WILLIAMS: Can you hear me? 8 9 CHAIRMAN DANIEL: I can now. SHUNTA WILLIAMS: Okay, perfect. So, good 10 11 morning, Chairman Daniel, Commissioner Alvarez, Commissioner 12 Demerson and Mr. Serna. For the record I'm Shunta Williams with 13 the Workforce Development Division. And before you for 14 consideration we have Workforce Board nominees for two areas 15 today, Workforce Solutions Northeast and Panhandle. That 16 concludes my request and I'm here to answer any questions you 17 may have. 18 CHAIRMAN DANIEL: Comments or questions? 19 JULIAN ALVAREZ III: Ms. Williams, it's 20 nice to see you again even if it's this way. 21 SHUNTA WILLIAMS: Nice to see you. 22 JULIAN ALVAREZ III: I also appreciate the 23 fact that you allowed us to bring one of the nominees back to

SHUNTA WILLIAMS: Yes.

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today's approval.

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                         JULIAN ALVAREZ III: I don't have any
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   further questions on that.
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                         AARON DEMERSON: No questions or comments.
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   Nice to see you, Shunta. It's really nice.
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                         CHAIRMAN DANIEL: Agreed. Is there a
   motion?
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                         JULIAN ALVAREZ III: Yes, sir. I move that
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   we approve to approve the board nominees for the panhandle and
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   northeast Texas.
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                         AARON DEMERSON: Second the motion.
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                         CHAIRMAN DANIEL: It's been moved and
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   seconded. We're unanimous. Tom's coming forward, because he
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   has a legislative report.
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                         AARON DEMERSON: Let's see if we get
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   excited about seeing Tom.
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                         TOM MCCARTY: I have a lot of questions.
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   Let me get my water. Okay. Good morning, Chairman Daniel,
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   Commissioner Alvarez, Commissioner Demerson, Mr. Serna. For the
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   record, Tom McCarty, External Relations. Today staff will be
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   monitoring a congressional hearing. It'll be the U.S. House
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   Ways and Means Subcommittee on Worker and Family Support.
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   They'll be holding a hearing at 2:00 p.m. today titled the
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   Childcare Crisis and Coronavirus Pandemic. We'll monitor this,
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   report it out to you all. We're also monitoring for any
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   additional Covid-19-related legislation and maybe implement it
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by congress as well. We'll update you if we see those. That concludes my remarks and I'm available to any questions.

CHAIRMAN DANIEL: Questions?

JULIAN ALVAREZ III: No.

AARON DEMERSON: I have none.

TOM MCCARTY: Okay, thank you.

CHAIRMAN DANIEL: Thank you very much.

ED SERNA: Just one quick update from the executive director. We are working on a response to Chairman Martinez Fisher. He had sent me a letter that expressed his concern about the reinstatement of work cert. Of course, I've met with he and a couple other members of the legislature, a couple of different times on a few different occasions, but I want to make sure that we address the concerns that the chairman has brought up. So, I'll be one, reaching out to him, and two, will be formally sending a written response. In addition, he submitted an open records request, or not an open records request but a legislative request and we're compiling all that information also.

CHAIRMAN DANIEL: Certainly. Any other order of business coming before the commission.

JULIAN ALVAREZ III: Chairman, I just want to take this opportunity to thank Ed for continuing to brief the offices and the great work that you're doing in working with your directors. Directors have certainly demonstrated their

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   leadership. I know Clay's here and some of the others that
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   represent general counsel and the folks from the UI Division, so
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   we appreciate all the work that you do. We may not always
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   express that, but we certainly appreciate it. Clay, thanks for
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   all the work that you do. Please share that with your staff and
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   all the others. And Ed, I ask that you share with your
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   directors that we appreciate everything that they do for us.
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   Thank you.
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                         AARON DEMERSON: I support those comments
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   wholeheartedly.
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                         CHAIRMAN DANIEL: Yeah, likewise. If
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   there's no other item of business, do we have a motion to
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   adjourn?
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                         JULIAN ALVAREZ III: Chairman, I move that
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   we adjourn.
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                         AARON DEMERSON: I routinely second that
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   motion.
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                         CHAIRMAN DANIEL: And argue none. We're
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   adjourned.
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